

MINORITY AND JUSTICE COMMISSION

ZOOM VIDEOCONFERENCE FRIDAY, MARCH 19, 2021 9:00 A.M. – 1:00 P.M. JUSTICE MARY YU, CO-CHAIR JUDGE VERONICA ALICEA-GALVÁN, CO-CHAIR



MEETING NOTES

Commission Members

Justice Mary Yu, Co-Chair Judge Veronica Alicea-Galván, Co-Chair Judge Johanna Bender Lisa Castilleja Judge Linda Coburn Theresa Cronin Grace Cross Judge Theresa Doyle (ret.) Chad Enright Professor Jason Gillmer Judge Anthony Gipe Judge Bonnie Glenn Trish Kinlow Judge LeRoy McCullough Karen Murray Brianna Ortega Christopher Sanders Judge Ketu Shah Judge Lori K. Smith Travis Stearns Leah Taguba Joshua Treybig Judge Karl Williams

Liaisons Esperanza Borboa, *ATJ Board* Laura Edmonston, *Embedded Law Librarian*

Law Student Liaisons

Denise Chen Mary Ruffin Furhad Sultani Israel Carranza Rigo Garcia Dalia Pedro Trujillo Peggy Rodriguez Jenny Wu Margarita Esquivel Torres

Staff

Cynthia Delostrinos Moriah Freed Frank Thomas

Guests

Professor Bryan Adamson Judge Sara Dannen Judge Charnelle Bjelkengren Tia Strozier Judge Jennifer Forbes Beverly Tsai

CALL TO ORDER

Welcome and Introductions

 Justice Yu welcomed everyone to the meeting and acknowledged that today's meeting is being recorded by TVW.

Approval of January 15 Meeting Minutes

• Minutes approved as presented.

Announcing Judge Veronica Alicea-Galván as Commission Co-chair

- Judge Galván has accepted the position as MJC Co-Chair. Justice Yu recognized the importance of having a trial judge co-chair the Commission.
- Judge Galván thanked everyone for their support and the opportunity to serve the Commission.

Solemn Acknowledgment of the Rise in Anti-Asian Hate Crimes and March 16 Atlanta Shooting

- When a community is harmed, many of us share deep personal pain. It is a particularly painful time for those of us who are members of the Asian community. These were individuals who were targets of these crimes individuals with loved ones and families who are grieving.
- Justice Yu called for a moment of reflection.
- Judge Galván remarked that this is a problem of racism and white supremacy. The crime
 was racialized, despite what information might be circulated. If we don't acknowledge this,
 we don't get to the root of the issue. We are not removed from these issues, and are dealing
 with a problem in our own judiciary this week. Justice is justice it should be for everyone.
 - Robert Chang's tweets this week eloquently laid out the history of anti-Asian sentiments in our country.
- Justice Yu spoke to the statements made by a Clark County judge. It is important that his own bench swiftly condemned his actions. This might not have happened even a year ago, and we should be proud that our judges stood up and rejected these statements.

GUEST PRESENTATION

State v. Gaines, Ct. App. Div. II (Jan. 26, 2021) – Professor Bryan Adamson

Decision holding trial court erred in not recognizing its discretion to remove LFO debt from collections.

Presentation by Professor Adamson

- Justice Yu excused herself from this section of the meeting, because the matter might come before the Supreme Court.
- This case presents a newer take on LFOs, especially when LFOs are transferred to a private collection agency.
- Professor Bryan Adamson gave a brief recap of State v. Gaines. By the time the client got out of prison, he owed nearly 3 million dollars in LFOs. He was told that if he did not make payment arrangements, they would be sent to a private collection agency. His LFO debt ballooned to nearly 4 million dollars.
- RCW 36.18.190 was interpreted by the trial court and court of appeals. The language states that the court maintains authority over LFO debt. The trial court did not agree, but court of appeals did.
- RCW 19.16.500 allows clerks to transfer LFOs to a private debt collection agency after 30 days of delinquency. By operation of this law, the debt collection agency can charge a contingent fee to the debt. This converts the fee that the debt agency charges into an LFO that must be paid off before one can be untethered from the criminal justice system.
 - Can also accrue statutory interest.
 - Debt collector does not have to take any steps to determine ability to pay. This extends time the debtor is involved in the system.
- LFOs create a sense of hopelessness for those who cannot pay.

- Professor Adamson shared the letter provided by Pierce County Superior Court. The letter does not provide opportunity for a hearing or explain the consequences of having debt turned over to a collections agency.
 - Believe it is a violation of due process to impose the additional LFOs without a hearing.
- Looked at constitutionality of excessive fines and proportionality.
- Professor Adamson summarized that there should be a push to determine the law unconstitutional.

Discussion

Professor Adamson opened the presentation open up to questions from Commission members.

- Washington State is not unique. These types of laws exist in almost every state.
- Has gender and race been examined in how collections are being used by courts?
 - Because of disproportionality in incarceration rates of citizens, we can infer that a high proportion of them will be subject to LFO debt collection. In research, Black and Latino individuals have high LFO debt, and black women have higher LFO debt than white counterparts.
- What are suggested changes for collection contracts?
 - Model uniform contract by state. Short of cancelling the contracts, curb unfair debt collections – they have to engage in ability to pay analysis, and cannot charge interest. There's no standard now for assessing true cost of collecting. Extend time for the transfer to debt collections.
 - Letters sent outlining consequences of debt transfer have to be clearer.
- Trish Kinlow shared that collection agency is an extension of the court. The way that they work with people and treat people is a reflection of the court.
 - What actions are being taken to engage the community on these issues?
 - Education of community need to work on folding this issue into community engagement.
- What can judges do to assist on LFO issues?
 - Judges can help educate on options. Many debtors might feel like the judge can't help them.
 - Can have a hearing before transferring them to collections. Figure out background circumstances another reform idea worth considering.

CHAIR & STAFF REPORTS

Racial Justice Consortium

- As a result of the Supreme Court's June 4th letter, MJC has taken on a position to coordinate racial justice efforts within the judiciary. Fundraising goals for the Consortium were met and a full time staff member was hired.
- Now is a time to bring judiciary along on our racial justice mission. Now is our time to lead.
- Patty Lally, staff to the Consortium, has been interviewing Consortium members. The group will be doing intensive work, both personal and systemic.

CLE Event: Qualified Immunity 360

• Judge David Whedbee approached the Commission with an idea for a qualified immunity event featuring a scholarly panel. It is very difficult for judges to have the conversation surrounding qualified immunity, but there is movement across the country to create models of accountability in state courts.

- Panelists from across the country were invited to join. The Minority & Justice Commission will be sponsoring the event along with Seattle U Law, UW Law, Gonzaga Law and the Washington State Bar Association.
- The May 7th CLE is free and virtual. Please join us and distribute.

LFO Work Updates

- Cynthia Delostrinos is working with law students and Frank Thomas to finalize the LFO consortium final report. One new thing in review and finalization is a contract with Living with Conviction to supplement the report with stories of living with LFOs. We will add their stories and recommendations to the report because those directly living with LFOs should directly inform the work. The report will likely be finished by June 30th.
- The LFO calculator is currently in the court's budget. We are still waiting to see whether it makes the final cuts. We are continuing to work with Microsoft on partnering to work on the LFO calculator and make it more user friendly not just for judges, but also the community. Other states have been reaching out hoping to implement similar tools. Washington is an innovator on the national issue.
- Judge Doyle added that MJC has been involved in LFO work since roughly 2013. Remarkable what can be accomplished.

Ongoing MJC Research Update

> Bail Data Research Project

MJC is trying to partner with counties to retrieve their data and analyze it for disproportionally in release remand decisions and amount of bail assigned. There has been some progress so far, such as a data agreement with King County. The original hope was for 10 counties to participate. With King County's participation, we are hopeful for the final report and to make some progress.

> Prosecutorial Plea Bargain Process

The focus will especially be on women's incarceration because of the symposium. Chad Enright has sent along the Kitsap County plea agreement. The goal is to expand the project to incorporate numerous jurisdictions, and maybe bring on a contracted scholar to coordinate the project.

 A big problem for defense is that so many agreements require defense not to advocate for anything different. If judges want to go below the plea, judges must make it up.

Juvenile Detention Report

Funding was gained to expand the look at the juvenile detention report. WSCCR partners will be continuing on in research of 5 years of juvenile detention data to add findings that might be presented at the symposium.

LAW STUDENT LIAISON PRESENTATIONS

<u>University of Washington School of Law</u> – Furhad Sultani and Mary Ruffin - Social Justice Protests and the Historical Legacy of Racism in the Justice System

Presentation

• Project Objective: Create a safe space to discuss unrest from over the summer. Make sure attendees know their rights, and inform on barriers to legal access.

- The proposed project addresses inherent racism in the justice system, supporting MJC's mission.
- Project Overview
 - $_{\odot}$ Why there is a need to protest and discuss what happened during summer 2020.
 - Know your rights training with the National Lawyer Guild.
 - Panel discussion with attorneys and organizers that have been on the frontlines protesting and protecting protesters.
- The UW Law Liaisons are requesting feedback on whether to provide speakers fees to nonprofit speakers and how to approach funding of food due to the virtual format.

Discussion

- Can the proposal be narrowed? The audience seems broad, and needs to be further defined.
 - Target is young protesters
 - Justice Yu added that the proposal has good content that can be directed towards college age, young lawyers, etc.
- Budget questions The consultant fee and gift cards need logistical questions answered.
 - The gift cards would be provided in lieu of gathering in-person with food. This is a new practice because of COVID. Ordinarily, MJC would have paid for catering inperson, and the audience will still be gathering during meal times.
 - The consultant fee was included because non-profits have a limited budget and we should not be asking people to do labor for free.
 - Reasonable to pay speakers for their time.
 - Re-think consulting fee budget to pay towards marketing event.
- Commission members could be asked to serve as resources on the panel and presentation.
- Tia Strozier offered her assistance as a resource. She organized a dialogue between protesters, police, and businesses in LA.
- Virtual event could further reach to Eastern Washington.

MOTION: The Commission approved the project proposal by UW Law.

<u>MOTION</u>: The Commission approved up to \$1000 in expenditures for the project by UW Law, subject to prior approval. AOC has not approved the expenditure for food gift cards.

Gonzaga University School of Law – Dalia Pedro Trujillo, Rigo Garcia, Israel Carranza and Maggie Esquivel Torres - *Su Comision*

Presentation

- The project goal is to promote MJC by focusing on education and outreach to Spanish speaking communities in Washington through infographics, videos, and interviews.
- The GU students showed example infographics and a sample informational video in Spanish about the Commission.
- The project would include an intro video, highlight videos, infographics and social media engagement.
- The proposed timeline would be to complete the project in the next 4 weeks.
- Metrics will be used to measure community engagement.
- The group presented their budget in two different tiers "law student edition" and "pro edition."
- We are living in an era of social media. This remote world has shown us that we can reach these communities.

MOTION: The Commission approved the project proposal by Gonzaga Law.

MOTION: The Commission approved up to \$1000 in expenditures for the project by Gonzaga Law.

<u>Seattle University School of Law</u> – Denise Chen, Peggy Rodriguez, Jenny Wu and David Armstead

Presentation

- Civic engagement is not one size fits all. How can law students help?
- Part 1: Virtual Panel week of April 19th.
 - 12:00 1:00
 - Law students from all 3 WA schools as the audience
 - 4 categories will become topic points: mutual aid, accountability, education, selfreflection
- Part 2: Infographic
 - Four sections for four tools
 - QR Code social media accessible
 - Cost Base fee is \$150, \$50/hour capped at \$500.
- Asking for feedback on resources that should be included in toolbox.

Discussion

- Who will physically host the toolbox, pdfs, etc.?
 - Panel will stream on YouTube and will be available on the SU page.
 - Infographic will be permalinked and available.
- Long term goal is to house information on AOC website.
- What happens when documents needs to be updated?
 - Hopefully future liaisons would continue the practice.

MOTION: The Commission approved the project proposal by Seattle University Law.

MOTION: The Commission approved up to \$1000 in expenditures for the project by Seattle University Law.

COMMISSION LIAISON & COMMITTEE REPORTS

Education Committee – Judge Lori K. Smith

- Recap Judicial College 2021
 - Emerging Through Bias Judge Veronica Alicea-Galván
 - Very well received large class this year.
 - There will be some adjustments and changes for virtual format.
- DMCJA 2021 Spring Conference
 - "Legal Status" of LFO Collections, and Legal Debt as a Historical Means of Oppression
 - Judge Williams provided an update. The session will provide an all sides perspective to give judges a tool box of information on what they can do on LFOs.
 - Judge Adamson will be presenting at the conference.
- SCJA 2021 Spring Conference
 - 2020 Rollover: Immigrant Families Tool Kit
- Fall Conference Colloquium Planning Committee (2022):
 - A colloquium has been developed for proposal as a plenary session at fall conference to look at disparate outcomes. Look at systemic racism and how facially neutral laws have a disparate, racialized impact.

Rules & Legislation Committee – Judge Theresa Doyle (ret.) and Justice Mary Yu

Recap MJC published comment on proposed legislation related to improved justice.

- Judge Doyle reviewed the bills that MJC has supported this legislative session. Letters of support can be found on pg. 39 of the meeting packet.
- The Rules & Legislation Committee was founded in response to prior legislative engagement of previous years.
- The Committee has been meeting weekly and has submitted 7 letters of support thus far.

Juvenile Justice Committee – Judge Theresa Doyle (ret.)

- A large focus of the last few meetings has been juvenile justice bills. 5 of the 7 letters of support submitted by the Rules & Legislation Committee were related to juvenile criminal justice reform.
- A bill of interest related to juvenile record expungement will not proceed this session, but might be of interest to the Commission in the future.

Tribal State Court Consortium – Judge Lori K. Smith

- On April 16th the TSCC will host a virtual spring regional meeting to share ideas and build relationships. The meeting will be 3 hours and include the following topics:
 - Presentation by WomenSpirit Coalition on DV legal advocate survey findings.
 - POWER Act, which grants money to individuals who will be representing victims of DV.
 - Workgroup project on HB 1320. TSCC saw some gaps and provided suggestions to the bill.
- Judge Cindy Smith also recently presented before the BJA about the consortium.
- The TSCC will also be presenting at the Spring Clerk's program.

SCJA Self-Represented Litigants Workgroup – Judge Jennifer Forbes, Theresa Cronin and Joshua Treybig

- SCJA ad-hoc workgroup with a wide variety of stakeholders involved.
- The term 'unrepresented litigants' is used in the workgroup because it is a better assessment of how these individuals function within the justice system.
- There are three subgroups:
 - Statewide portal for unrepresented litigants. This portal would provide tips, forms, etc. and would be potentially hosted at the state law library.
 - Pilot project in Spokane for a resource center at the county courthouse.
 - Judicial education.
 - A proposed amendment to the judicial ethics rule was included in the packet. The proposed rule change will be brought before the Chief Justice soon. Support will be needed for the rule change in anticipation of pushback.
 - Additionally, there will be an education session proposal for judicial college.

<u>ACTION</u>: Judge Forbes will connect with Judge Doyle and the Rules & Legislation Committee regarding the proposed rule change.

MJC Liaisons

Gender Justice Study – Judge Bonnie Glenn

• Draft sections of the study are being distributed via email for feedback. 27 priority areas were distributed via pdf.

- The Gender Justice Study Advisory Committee has been meeting with members from MJC present to provide input.
- The report is nearly 800 pages long now.
- Workplace harassment survey has been distributed to all court employees. The survey will close at the end of the month and is collecting data based on various forms of harassment.

Sentencing Task Force – Judge Veronica Alicea-Galván

- There are several bills before the legislature stemming from the Task Force's recommendations. Focus is on the sentencing grid.
- As the legislature looks at the "Blake fix," is the fix best within the criminal legal system? What are tools to appropriately address underlying issues?

Access to Justice Board – Esperanza Borboa

- The ATJ conference is scheduled for August. Want a strong representation of community members to work with legal community.
- A community advisory panel was created to lead ATJ board in anti-racism work. The panel presented to the ATJ board.
- ATJ is doing board recruitment right now through a race equity and community engagement lens.
- ATJ is learning a lot from the community, and it would be beneficial to have a representative from the community advisory panel join on a MJC meeting.
- We are learning about reporting requirements for CARES act funding and learning how to support organizations who need support from funding sources.

<u>ACTION:</u> Esperanza Borboa will contact Frank Thomas about a guest presentation proposal from the ATJ Community Advisory Panel.

Bar Licensure Task Force – Frank Thomas

- The Task Force convened for its first meeting on March 17th. It is being led by Justice Raquel Montoya Lewis.
- The first meeting charted goals and expectations, and had a round table brainstorming session on workgroup topics such as:
 - Equity or economic impact
 - Character and fitness / ethics
 - Substantive testing history of the bar and how other professional practices license
- Upcoming bar exam will be outside the purview of this group thinking more of long term reform.

Charles V Smith Heritage Symposium – Judge Bonnie Glenn

- The event will take place on May 4th, 2021 and will be hosted by UW Law School
- Chief Justice González will present at the event.
- One student from each law school will receive an award.

The meeting was adjourned at 12:56 PM.